

**BOXELDER BASIN
REGIONAL STORMWATER AUTHORITY**

FINANCIAL STATEMENTS

December 31, 2009

TABLE OF C O N T E N T S

Independent Auditors' Report	1-2
BASIC FINANCIAL STATEMENTS	
Governmental Fund Balance Sheet/Statement of Net Assets	3
Statement of Governmental Fund Revenues, Expenditures and Changes in Fund Balance/Statement of Activities	4
Notes to Financial Statements	5-10
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balances, Budget and Actual – General Fund	11
INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES	
Schedule of Revenues, Expenditures and Changes in Fund Balances, Budget and Actual – Capital Projects Fund	12



Independent Auditor's Report

Board of Directors
Boxelder Basin Regional Stormwater Authority
Wellington, Colorado

We have audited the accompanying financial statements of the governmental activities and each major fund of the Boxelder Basin Regional Stormwater Authority as of and for the year ended December 31, 2009, which collectively comprise the basic financial statements of the Boxelder Basin Regional Stormwater Authority, as listed in the table of contents. These financial statements are the responsibility of the Boxelder Basin Regional Stormwater Authority's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Boxelder Basin Regional Stormwater Authority as of December 31, 2009, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The budgetary comparison information for the General Fund listed in the table of contents is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it. Boxelder Basin Regional Stormwater Authority has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

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Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Boxelder Basin Regional Stormwater Authority's basic financial statements. The budgetary comparison information for the Capital Projects Fund listed in the table of contents is presented for purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Poynter & Adams, LLC

June 10, 2010

BASIC FINANCIAL STATEMENTS

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
GOVERNMENTAL FUND BALANCE SHEET/
STATEMENT OF NET ASSETS
DECEMBER 31, 2009

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Adjustments</u>	<u>Statement of Net Assets</u>
<u>Assets</u>				
Cash and investments	\$ 411,687	\$ 0	\$ 0	\$ 411,687
Receivables				
Services fees	345,740	0	270,000	615,740
Prepaid expenses	1,514	0	0	1,514
Internal receivable	<u>0</u>	<u>747,485</u>	<u>(747,485)</u>	<u>0</u>
Total Assets	<u>758,941</u>	<u>747,485</u>	<u>(477,485)</u>	<u>1,028,941</u>
<u>Liabilities and Fund Balance/Net Assets</u>				
<u>Liabilities</u>				
Accounts payable	9,089	7,459	0	16,548
Internal payable	747,485	0	(747,485)	0
Noncurrent liabilities				
Due in more than one year	<u>0</u>	<u>0</u>	<u>495,742</u>	<u>495,742</u>
Total liabilities	<u>756,574</u>	<u>7,459</u>	<u>(251,743)</u>	<u>512,290</u>
<u>Fund Balance</u>				
Committed	0	289,742	(289,742)	0
Assigned	0	450,284	(450,284)	0
Unassigned	<u>2,367</u>	<u>0</u>	<u>(2,367)</u>	<u>0</u>
Total fund balance	<u>2,367</u>	<u>740,026</u>	<u>(742,393)</u>	<u>0</u>
 Total Liabilities and Fund Balance	 <u>\$ 758,941</u>	 <u>\$ 747,485</u>	 (1,506,426)	 0
<u>Net Assets</u>				
Unrestricted			<u>516,651</u>	<u>516,651</u>
 Total Liabilities and Net Assets			 <u>\$ 1,028,941</u>	 <u>\$ 1,028,941</u>

The accompanying notes are an integral part of these financial statements

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE/STATEMENT OF ACTIVITIES

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Adjustments</u>	<u>Statement of Activities</u>
<u>Revenues</u>				
Fees				
Service	\$ 516,762	\$ 0	\$ 270,000	\$ 786,762
System development	0	35,630	0	35,630
Interest income	726	0	0	726
Other	<u>258</u>	<u>0</u>	<u>0</u>	<u>258</u>
Total revenues	<u>517,746</u>	<u>35,630</u>	<u>270,000</u>	<u>823,376</u>
<u>Expenditures/Expenses</u>				
Current				
District management and administration	52,990	0	0	52,990
Insurance	1,236	0	0	1,236
Office expense	1,658	0	0	1,658
District accounting	2,290	0	0	2,290
Professional fees	11,817	0	0	11,817
Mapping	1,784	0	0	1,784
Website	604	0	0	604
Payments to other governments	0	200,000	0	200,000
Capital outlay				
Engineering	<u>0</u>	<u>34,346</u>	<u>0</u>	<u>34,346</u>
Total expenditures/expenses	<u>72,379</u>	<u>234,346</u>	<u>0</u>	<u>306,725</u>
Excess of revenues over (under) expenditures	445,367	(198,716)	270,000	516,651
Other financing sources/uses				
Transfers – internal activities	(443,000)	443,000	0	0
Proceeds of member government loans	<u>0</u>	<u>495,742</u>	<u>(495,742)</u>	<u>0</u>
Excess of revenues and other financing sources over expenditures and other financing uses	2,367	740,026	(742,393)	0
Changes in net assets	0	0	516,651	516,651
Fund balance/net assets, January 1, 2009	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Fund balance/net assets, December 31, 2009	<u>\$ 2,367</u>	<u>\$ 740,026</u>	<u>\$ (225,742)</u>	<u>\$ 516,651</u>

The accompanying notes are an integral part of these financial statements

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Boxelder Basin Regional Stormwater Authority (Authority) was created in accordance with Colorado Revised Statute 29-1-203 through an intergovernmental agreement between Larimer County (County), the City of Fort Collins (City) and the Town of Wellington (Town).

The Authority is governed by a five member board of directors (Board). One director is appointed by the County, the City and Town. Two members represent the public at large and are each selected by the City and the County, and the Town and the County.

The Authority has no employees and all operations and administrative functions are contracted.

The accounting policies of the Authority conform to generally accepted accounting principles as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following is a summary of the more significant policies.

Reporting Entity

The financial reporting entity consists of the Authority and organizations for which the Authority is financially accountable. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the Authority. In addition, any legally separate organizations for which the Authority is financially accountable are considered part of the reporting entity. Financial accountability exists if the Authority appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if the organization provides benefits to, or imposes financial burdens on the Authority.

Based upon the application of these criteria, the Authority does not report additional organizations within its reporting entity.

Measurement Focus, Basis Of Accounting And Financial Statement Presentation

The statement of net assets column on the governmental fund balance sheet/statement of net assets and the statement of activities column on the statement of governmental fund revenues, expenditures, and changes in fund balance/statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Interfund activity has been eliminated from the statement of net assets column on the governmental fund balance sheet/statement of net assets and the statement of activities column on the statement of governmental fund revenues, expenditures, and changes in fund balance/statement of activities.

The governmental funds column on the governmental fund balance sheet/statement of net assets and the statement of governmental revenues, expenditures, and changes in fund balance/statement of activities are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Authority considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Service fees, system development fees and

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis Of Accounting And Financial Statement Presentation (Continued)

interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered measurable and available only when cash is received by the Authority.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, are recorded only when payment is due.

Private-sector standards of accounting and financial reporting issued prior after November 30, 1989, generally are followed in both the statement of net assets column on the governmental fund balance sheet/statement of net assets and the statement of activities column on the statement of governmental fund revenues, expenditures, and changes in fund balance/statement of activities to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance subject to this same limitation. The Authority has elected not to follow subsequent private-sector guidance.

When both restricted and unrestricted resources are available for use, it is the Authority's practice to use restricted resources first, then unrestricted resources as they are needed.

In the fund financial statements, the Authority reports the following major governmental funds.

The *General Fund* is the Authority's primary operating fund. It accounts for all financial resources of the Authority, except those required to be accounted for in another fund.

The *Capital Projects Fund* is used to account for financial resources to be used for the acquisition and construction of capital equipment and facilities.

Assets, Liabilities and Net Assets/Fund Balances

Receivables – All receivables are reported at their gross values and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Capital Assets – Capital assets, which include property, plant, equipment, and infrastructure, are reported in the statement of net assets column on the governmental fund balance sheet/statement of net assets. Capital assets are defined by the Authority as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Upon completion of the Coal Creek Flood Mitigation Project, Larimer County will transfer title and maintenance of these capital assets to the Authority.

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Liabilities and Net Assets/Fund Balances (Continued)

Long-Term Debt – In the statement of net assets column on the governmental fund balance sheet/statement of net assets long-term debt and other long-term obligations are reported as liabilities in the statement of net assets column.

The governmental funds column on the statement of governmental revenues, expenditures, and changes in fund balance/statement of activities recognize debt transactions as revenues and expenditures during the current year. The face amount of debt issued is reported as other financing sources.

Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Budgets

In accordance with the State Budget Law, the Authority's Board of Directors holds public hearings in the fall of each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditure level and lapses at year end. The Authority's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting.

During 2009, supplementary appropriations approved by the Authority modified the appropriation from \$82,000 to \$827,950 in the General Fund and from \$514,000 to \$758,242 in the Capital Projects Fund.

NOTE 2 - CASH AND INVESTMENTS

Deposits

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amount on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2009, all Authority deposits, with a bank and carrying balance totaling \$411,687 were covered by the Federal Deposit Insurance Corporation (FDIC) insurance or by the PDPA.

Investments

The Authority is required to comply with State statutes which specify instruments meeting defined rating, maturity and concentration risk criteria in which local governments may invest. State statutes do not address custodial risk. The Authority has no investment policy but follows State statutes which allow the following investments.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS

NOTE 2 - CASH AND INVESTMENTS (CONTINUED)

Investments (Continued)

- General obligation and revenue bonds of U.S. local government entities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The Authority had no investments at December 31, 2009.

NOTE 3 - INTERFUND BALANCES AND TRANSACTIONS

During the course of operations, certain transactions occur between individual funds that may result in amounts owed between funds. For the authority those balances are shown as internal receivables and payables on the governmental funds column on the governmental fund balance sheet/statement of net assets. The Authority expects all interfund balances to be repaid within one year. The composition of interfund balances are as follows at December 31, 2009:

<u>Receivable</u>	<u>Payable</u>	<u>Amount</u>
Capital Projects Fund	General Fund	\$ 747,485

The transfer from the General Fund to the Capital Projects Fund is to fund additional capital costs not paid with service fee revenue and to build up fund equity for future projects and bond offerings.

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
Capital Projects Fund	General Fund	\$ 443,000

NOTE 4 - LONG-TERM DEBT

Governmental Activities

The County is the recipient of certain federal grant funds to build storm drainage projects within the Authority. That federal grant has a matching requirement. Cash matching funds were provided by the City and the Town. The County will construct a bridge, estimated to cost \$550,000, to meet the match requirement. Construction of that Bridge is anticipated to be completed in 2011. Under the terms of the intergovernmental agreement, the Authority is required to repay these matching funds without interest at an unspecified future date. Following is a summary of long-term debt transactions of the governmental activities for the year ended December 31, 2009:

	<u>Balance</u> <u>12/31/08</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance</u> <u>12/31/09</u>	<u>Due within</u> <u>One Year</u>
Governmental Activities					
Amounts owed to					
City of Fort Collins	\$ 0	\$ 193,497	\$ 0	\$ 193,497	\$ 0
Town of Wellington	0	302,245	0	302,245	0
Total	<u>\$ 0</u>	<u>\$ 495,742</u>	<u>\$ 0</u>	<u>\$ 495,742</u>	<u>\$ 0</u>

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS

NOTE 5 - NET ASSETS

The Authority has net assets consisting of three components invested in capital assets, restricted and unrestricted. At December 31, 2009, the Authority had no invested in capital assets or restricted net assets.

NOTE 6 - FUND BALANCE

During the year ended December 31, 2009, the Authority adopted GASB Statement Number 54, *Fund Balance Reporting and Governmental Funds Type Definitions*. Based on that statement fund balances of the governmental funds are classified as follows:

Nonspendable — Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact. The Authority has no unspendable funds.

Restricted — Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments. The Authority has no restricted funds.

Committed — Amounts that can be used only for specific purposes determined by a formal action of Authority's Board. The Board is the highest level of decision-making body for the Authority. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board. At December 31, 2009, committed fund balances represent the remaining grant match amounts to be paid to the County under the Coal Creek Flood Mitigation Project.

Assigned — Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Only the Board may assign fund balances for specific purposes.

Unassigned — All other spendable amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Authority considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Authority considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

NOTE 7 - RELATED PARTY TRANSACTIONS

The member governments collected and remit service and system development fees to the Authority. For the year ended December 31, 2009, the Town remitted \$206,652 to the Authority. General Fund receivables of \$345,740 were fees collected in 2009 by the City and remitted to the Authority during January 2010. The receivable amount of \$270,000 represents amounts billed by the County and anticipated to be remitted to the Authority during 2010. Also during 2009 the City and the Town advanced 193,497 and \$302,245 in matching funds for the grant. These amounts are included in noncurrent liabilities in the statement of net assets column on the governmental fund balance sheet/statement of net assets.

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS

NOTE 8 - RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. For these risks of loss, the Authority carries commercial insurance.

NOTE 9 - COMMITMENTS AND CONTINGENCIES

Grant Programs

The memorandum of understanding with the County, for the Coal Creek Flood Mitigation Project indicates that the Authority is responsible for any project costs in excess of the grant award or the matching funds provided by the member governments. Subsequent to year end, the Authority and County estimated this amount to be approximately \$375,000.

In addition, amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the Federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the Authority. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Authority expects such amounts, if any, to be immaterial.

Tabor Amendment

Colorado voters passed an amendment to the State Constitution, Article X, Section 20 (the "Amendment") which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local government. The Amendment is complex and subject to judicial interpretation. Due to the nature of its formation, the Authority does not believe it is subject to the provisions of this amendment.

REQUIRED SUPPLEMENTARY INFORMATION

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
<u>Revenues</u>				
Fees				
Service	\$ 660,000	\$ 890,000	\$ 516,762	\$ (373,238)
Interest income	30,000	1,000	726	(274)
Other	<u>0</u>	<u>0</u>	<u>258</u>	<u>258</u>
Total revenues	<u>690,000</u>	<u>891,000</u>	<u>517,746</u>	<u>(373,254)</u>
<u>Expenditures/Expenses</u>				
Current				
District management and administration	50,000	70,000	52,990	17,010
Insurance	2,500	2,750	1,236	1,514
Office expense	1,000	3,500	1,658	1,842
District accounting	0	6,000	2,290	3,710
Professional fees	8,500	13,500	11,817	1,683
Mapping	0	0	1,784	(1,784)
Website	10,000	10,000	604	9,396
Contingency	<u>10,000</u>	<u>10,000</u>	<u>0</u>	<u>10,000</u>
Total expenditures/expenses	<u>82,000</u>	<u>115,750</u>	<u>72,379</u>	<u>43,371</u>
Excess of revenues over (under) expenditures	608,000	775,250	445,367	(329,883)
Other financing sources/uses				
Transfers – internal activities	<u>0</u>	<u>(712,200)</u>	<u>(443,000)</u>	<u>269,200</u>
Excess of revenues and other financing sources over expenditures and other financing uses	<u>\$ 608,000</u>	<u>\$ 63,050</u>	2,367	<u>\$ (60,683)</u>
Fund balance, January 1, 2009			<u>0</u>	
Fund Balance, December 31, 2009			<u>\$ 2,367</u>	

INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

BOXELDER BASIN REGIONAL STORMWATER AUTHORITY
CAPITAL PROJECTS FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
<u>Revenues</u>				
Fees				
System development	\$ 22,300	\$ 22,300	\$ 35,630	\$ 13,330
Intergovernmental revenues	<u>362,500</u>	<u>28,000</u>	<u>0</u>	<u>(28,000)</u>
Total revenues	<u>384,800</u>	<u>50,300</u>	<u>35,630</u>	<u>(14,670)</u>
<u>Expenditures/Expenses</u>				
Current				
Payments to other governments	0	495,742	200,000	295,742
Contingency	0	100,000	0	100,000
Capital outlay				
Engineering	456,000	145,000	34,346	110,654
Project costs	<u>58,000</u>	<u>17,500</u>	<u>0</u>	<u>(17,750)</u>
Total expenditures/expenses	<u>514,000</u>	<u>758,242</u>	<u>234,346</u>	<u>523,896</u>
Excess of revenues over (under) expenditures	(129,200)	(707,942)	(198,716)	509,226
<u>Other financing sources/uses</u>				
Transfers – internal activities	0	712,200	443,000	(269,200)
Proceeds of developer loans	<u>495,742</u>	<u>495,742</u>	<u>495,742</u>	<u>0</u>
Excess of revenues and other financing sources over expenditures and other financing uses	<u>\$ 366,542</u>	<u>\$ 500,000</u>	740,026	<u>\$ 240,026</u>
Fund balance, January 1, 2009			<u>0</u>	
Fund Balance, December 31, 2009			<u>\$ 740,026</u>	